Journal of Social Science and Business Studies

Volume 2, No. 4, pp. 333-339

E-ISSN: 2987-6079

http://gemapublisher.com/index.php/jssbs

Received: October 2024 Accepted: November 2024 Published: December 2024

Formation Of the Commissioner Judge Institution as A Court Supervision Policy (Judicial Scrutiny) Indonesian Criminal Justice System

Dwi Nurahman^{1*}, Maroni², A. Irzal Fardiansyah³, Muhammad Akib⁴, HS. Tisnanta⁵

University of Mitra¹, University of Lampung^{2,3,4,5}

Correspondence Email: dwinurahman@umitra.ac.id*

Abstract

The idea of the concept of commissioner judges as Preliminary Examination Judge Institutions is the influence of the development of the times, as well as the ratification of the International Covenant on Civil and Political Rights by Indonesia, so that protection of the rights of suspects/defendants becomes the country's main priority in efforts to enforce the law through law enforcement officers. The fundamental function of Criminal Procedure Law is to seek material truth, so it is felt that the Preliminary Examination Judge as a new institution that emerged in the Criminal Procedure Code Bill is a new breakthrough to maintain the Due Process of Law so that it can continue to run according to expectations. It is also hoped that in the future there will be no innocent people who are sentenced without ignoring the interests of the victim. This scientific writing uses the Sociological Legal Research method (socio legal research).

Keywords: commissioned judge institution, court supervision (judicial scrutiny), criminal justice system.

INTRODUCTION

Criminal justice practices often involve coercive measures by law enforcement, such as arrest, detention, search, seizure, and wiretapping. In order not to violate the civil rights and liberties of individuals, it is important that the implementation of coercive measures is subject to judicial scrutiny. This approach allows commissioner judges (Rechter Commissaries) to play a crucial role in deciding and determining various authorities. The Draft Criminal Procedure Code (RUU KITAB UNDANG-UNDANG HUKUM ACARA PIDANA) has included various authorities of the Commissioner Judge, including determining whether or not an arrest, detention, search, seizure, or wiretapping is legal. In addition, it also decides on the cancellation or suspension of detention; assesses statements that violate the rights of suspects or defendants not to incriminate themselves; determines that evidence or statements obtained illegally cannot be used as evidence; regulates compensation or rehabilitation for those arrested or detained illegally, as well as compensation for property rights that are illegally confiscated.

The application of judicial scrutiny through the Commissioner Judge represents a significant solution to addressing issues related to the deprivation of individual freedom within the Indonesian criminal justice system. This mechanism provides a layer of judicial oversight, ensuring that actions such as arrests, detentions, and other restrictions on personal liberty are conducted lawfully and fairly. The concept of judicial scrutiny forms the

DOI: https://doi.org/10.61487/jssbs.v2i4.110

foundation of the pretrial system in Indonesia, serving as a critical safeguard against potential abuses of power. By allowing judicial review of procedural actions, this approach strengthens the protection of individual rights while promoting accountability within law enforcement and prosecutorial practices. The roots of judicial scrutiny can be traced back to the historic Magna Carta Charter of June 15, 1215, in England, which marked a pivotal moment in limiting absolute monarchy. This landmark document established that even the king was subject to the law, ensuring that no individual, regardless of their authority, could act above legal principles. The Magna Carta introduced the idea that the deprivation of liberty must be subject to judicial review, a concept that has evolved and been adopted in various legal systems worldwide. In Indonesia, the implementation of judicial scrutiny through the Commissioner Judge reflects this enduring principle, adapting it to modern legal frameworks to uphold justice and the rule of law.

METHOD

This scientific writing adopts the Sociological Legal Research method, commonly known as socio-legal research, which is a multidisciplinary approach that examines the interplay between law and society. Unlike traditional legal research that focuses solely on the analysis of legal texts, precedents, and doctrines, sociological legal research delves into the practical application and societal implications of legal norms. Central to this method is the concept of law as a norm or rule binding directives established by recognized authorities to guide behavior within a society. It aligns with the positivist perspective, which emphasizes the study of law as it exists, rather than exploring its moral or ethical dimensions. By investigating how laws are created, implemented, and experienced, this approach reveals the dynamic relationship between legal frameworks and the social contexts in which they operate. Sociological legal research not only evaluates the effectiveness of laws in achieving their intended purposes but also highlights discrepancies between legal theory and practice, providing valuable insights for policymakers, practitioners, and scholars to address societal challenges through a legal lens.

RESULT AND DISCUSSION

In the renewal of Indonesian criminal procedure law, the role of the Commissioner Judge introduces a dual approach to judicial oversight, encompassing both passive and active functions. As a Passive Judge, the Commissioner Judge acts upon the formal request of the suspect or victim, addressing complaints or disputes related to procedural actions, with the legal outcome being a Decision. This role ensures that the court provides remedies when procedural violations or injustices are raised by the parties involved. On the other hand, as an Active Judge, the Commissioner Judge independently initiates oversight upon receiving copies of crucial legal documents, such as arrest warrants, detention orders, confiscation orders, or notifications of terminated investigations or prosecutions that deviate from the principle of opportunity. In such instances, the Commissioner Judge issues a legal product in the form of a Determination, reflecting a proactive judicial review to safeguard legality and justice. This dual role enhances the balance between reactive judicial intervention and proactive oversight, strengthening accountability and fairness within the criminal justice system

One of the unique things about the difference between a Commissioner Judge and a Pretrial Judge, apart from their authority, is the judge. The judge in a pre-trial hearing is a judge who is still attached to the district court, whereas, Judges in the Commissioner Judge are judges who are independent of the district court and are permanent. This means that a district court judge who is appointed as a Commissioner Judge will release his gavel while

serving as a Commissioner Judge for a period of 2 (two) years. After passing the period of 2 (two) years, will return to the district court from which he came and become a gavel judge again.

The duties and authorities of the Commissioner Judge are carried out with a request from the suspect, defendant, family, or their attorney. Unlike pretrial motions which can be dropped if the main case examination has begun in the District Court, the right to use the Commissioner Judge procedure is not limited to interested parties. I am very sure that the concept of judicial scrutiny through the Commissioner Judge in the Draft Criminal Procedure Code is an oasis in the midst of the aridity of the current Indonesian criminal justice system, and is much better than the current system, such as pretrial motions in the Criminal Procedure Code.

The Commissioner Judge is a milestone for the protection of Human Rights, which is currently often ignored. This is also supported by the statement and research from ICJR, which states that the Commissioner Judge in the Draft Criminal Procedure Code could be a step forward for the protection of Human Rights, so that it can overcome the tendency for abuse of authority by law enforcement officers, especially Police Investigators. The application of judicial scrutiny through the Commissioner Judge is important to overcome human rights violations, especially related to the increasing practice of torture in Indonesia. By giving the Commissioner Judge the authority to conduct supervision at the early stages of the investigation, this can strengthen the protection of individual rights that are threatened by the excessive power of the Police Investigator.

The government has the primary responsibility as a duty bearer in enforcing Human Rights, namely in terms of respecting, protecting, and fulfilling Human Rights for all citizens and individuals within its jurisdiction. This includes the obligation to prevent, investigate, punish, and compensate victims of Human Rights violations, including cases of torture in detention cells carried out by law enforcement officers, such as Police Investigators. It is often found that suspects are tortured by Police Investigators as if they were not human, even though they still have Human Rights, including freedom from torture, which has been guaranteed by various legal instruments, both at the international and national levels. Moreover, freedom from torture is a Human Right that cannot be reduced under any circumstances (nondraggable right).

This has also been expressly mandated in Article 28I paragraph (1) and Article 28G paragraph (2) of the 1945 Constitution of the Republic of Indonesia, and is also clearly stated in various national laws, including Law Number 5 of 1998 concerning Ratification of the Convention Against Torture, Law Number 39 of 1999 concerning Human Rights, Law Number 26 of 2000 concerning the Human Rights Court, and Law Number 12 of 2005 concerning Ratification of the International Covenant on Civil and Political Rights. It is clear that the importance of enforcing Human Rights in Indonesia cannot be doubted, given the increasing prevalence of torture cases by law enforcement officers, especially Police Investigators. Enforcement of Human Rights is a crucial foundation in ensuring that individual rights are protected, and perpetrators of Human Rights violations are punished in accordance with the law. However, the reality on the ground shows that the implementation and enforcement of the law against Human Rights violations, including cases of torture by security forces, still require significant improvement. Various initiatives, such as judicial scrutiny through the Commissioner Judge in the Draft Criminal Procedure Code, are steps that are expected to overcome the weaknesses of the current system. The inclusion of commissioner judges as a new institution in the Draft Criminal Procedure Code certainly has the hope of producing higher quality investigations and prosecutions so that the trial process can run according to the general principles in procedural law which adhere to the principles

of speed, simplicity and low cost and not the opposite.

CONCLUSION

The Commissioner Judge has the authority to conduct supervision at the early stages of the investigation, including assessing the legality of actions, such as arrest, detention, and confiscation. This is crucial in ensuring that these actions do not violate individual rights guaranteed by the Constitution and international law. Thus, the implementation of judicial scrutiny through the Commissioner Judge is one of the concrete steps in strengthening the enforcement of human rights in Indonesia. The Commissioner Judge appears to be better than pretrial because it has broader and more complete duties and authorities regarding coercive measures when compared to the Criminal Procedure Code. However, there are several things that need to be improved, such as the duration of the Commissioner Judge's implementation which is only two days so that it can only rely on the completeness of formal files without seeking material truth, and the Commissioner Judge's decision which is final and therefore prone to misuse. The Commissioner Judge has a different concept from the Magistrate in the United States, the Procureur and Judged Instruction in France, or the Rechter Commissaries in the Netherlands. The Commissioner Judge does not use probable cause and reasonableness as reasons for detaining someone. In addition, the Commissioner Judge also does not have the authority to assess whether the determination of a suspect is valid or not, as is the authority of the pre-trial judge.

REFERENCES

- Abdulkadir, Muhammad. (2004). Law and Legal Research. Bandung: PT. Citra Aditya Bakti.
- Abdullah, Said. (2017). Some Notes on the Formulation Policy in Law Number 8 of 1981 Concerning the Criminal Procedure Code. *Legalitas: Jurnal Hukum*, 5(2), 124–138.
- Adha, Noor Ichwan Ichlas Ria. (2015). Commissioner Judge (Appreciation of the Criminal Procedure Law Regulation). *Jurnal Hukum dan Peradilan*, 4(3), 443–462.
- Afandi, Fachrizal. (2016). Comparison of Pretrial Practices and the Formation of Commissioner Judges in Indonesian Criminal Justice. *OLD WEBSITE OF JURNAL MIMBAR HUKUM*, 28(1), 93–106.
- Akbar, Andi, RR Dijan Widijowari, and Kristiawanto. (2023). Legal Certainty of Pre-Trial Suspect Determination in the Criminal Justice System in Indonesia. *Journal of Interdisciplinary Perspective Studies*, 23(1), 1–10.
- Ariska, Dudung Indra. (2019). Legal Reform of the Criminal Justice System in the Draft Law on the Criminal Procedure Code. *Yustitia*, *5*(1), 78–89.
- Banakar, Reza, and Max Travers. (2005). *Theory and Method in Socio-Legal Research*. Bloomsbury Publishing.
- Bibikova, Marharyta O. (2022). Procedural Guidance on Pre-Trial Investigation: International Experience and National Realities. *Naukovij visnik Nacional'noï akademìï vnutrišnìh sprav,* 27(1). https://lawscience.com.ua/en/journals/tom-27-1-2022/zdiysnennya-prokurorom-protsesualnogo-kerivnitstva-dosudovim-rozs liduvannyam-mizhnarodny-dosvid-i-natsionalni-realiyi.
- Boyne, Shawn Marie. (2016). Chapter 6: Procedural Economy in Pre-Trial Procedure: Developments in Germany and the United States. https://www.elgaronline.com/edcollchap/edcoll/9781781007181/9781781007181.00016.xml.
- Cantigi, Tiffany Gusni Ayu. (2022). Reforming Indonesian Criminal Procedure Law Through the Establishment of Judge Commissioners. *Tambusai Education Journal*, 6(2), 12342–12355.

- Copp, Jennifer E., William Casey, Thomas G. Blomberg, and George Pesta. (2022). Pretrial Risk Assessment Instruments in Practice: The Role of Judicial Discretion in Pretrial Reform. *Criminology & Public Policy*, 21(2), 329–358.
- Dandurand, Yvon. (2014). Criminal Justice Reform and the System's Efficiency. *Criminal Law Forum*, 25(3), 383–440.
- Dobbie, Will, Jacob Goldin, and Crystal S. Yang. (2018). The Effects of Pretrial Detention on Conviction, Future Crime, and Employment: Evidence from Randomly Assigned Judges. *American Economic Review*, 108(2), 201–240.
- Faisal, Fitriah. (2023). Due Process of Law: Pre-Trial and Preliminary Examination Judge on Indonesian Criminal Procedure Law. *Scholars International Journal of Law, Crime and Justice*, 6(03), 154–158.
- — . Pre-Trial in Indonesia: Why It Should Be Reformed. *Jurisprudentie: Department of Law, Faculty of Sharia and Law,* 10(2), 70–80.
- Fani, Ryan. (2021). The Urgency of Pre-Trial Institutions in Indonesia as a Permanent Institution Obliged to Conduct a Preliminary Examination Before the Case is Referred to the Court. *Wacana Paramarta: Journal of Legal Studies*, 20(4), 14–27.
- Felisiano, Iqbal, and Amira Paripurna. (2023). Implementation of restorative justice and loopholes for corrupt practices. *Integritas: Jurnal Antikorupsi*, 9(1), 135–145.
- Foudray, Chelsea M. A., and Evan M. Lowder. (n.d.) Judicial Decision-Making in the Era of Pretrial Reform. *Psychology, Crime & Law*, 1–28.
- Hikmawati, Puteri. (2020). The Existence of Commissioner Judges in Criminal Justice System (an Analysis on Criminal Procedure Bill).
- Huda, Aldifa Fahrul, Noviriska Noviriska, and Lukman Hakim. (2024). Legal Protection of the Rights of Suspects Whose Investigation Orders Were Canceled Through Pretrial Decisions (Case Decision Number: 67/PID.PRAP/2015/PN.JKT.SEL.). *Jurnal Review Pendidikan dan Pengajar (JRPP)*, 7(1), 760–775.
- Irawati, Arista Candra. (2024). *The Formal Criminal Law Renewal: Due Process of Law in Pre-Trial for Legal Assurance*. Atlantis Press. https://www.atlantis-press.com/proceedings/icleh-22/125985862.
- Kharis, Alvan. (2023). Assessing Pre-Trial Jurisdiction and the Concept of Rechter Commissioner in the Draft Law on the Criminal Code. Criminal Procedure Law. *Lakidende Law Review*, 2(2), 415–425.
- Moeliono, Tristam P., and Widati Wulandari. (2015). Asas Legalitas Dalam Hukum Acara Pidana: Kritikan Terhadap Putusan MK Tentang Praperadilan. *Jurnal Hukum IUS QUIA IUSTUM*, 22(4), 594–616.
- Noor, Afif. (2023). Socio-Legal Research: Integration of Normative and Empirical Juridical Research in Legal Research. *Jurnal Ilmiah Dunia Hukum*, 7(2), 94–112.
- Nugroho, Hernawan Satrio. (2024). Kewenangan Lembaga Pengadilan Dalam Menetapkan Sah Atau Tidaknya Status Tersangka Kasus Korupsi Di Sidang Praperadilan. *Verstek,* 8(1). Accessed August 27, 2024. https://jurnal.uns.ac.id/verstek/article/view/39622.
- Panjaitan, Ananda Chrisna D. (2022). Ambivalensi Kedudukan Dan Fungsi Penyidikan Hakim Komisaris Di RUU KITAB UNDANG-UNDANG HUKUM ACARA PIDANA Dalam Sistem Peradilan Pidana Indonesia. *Jurnal Pamator: Jurnal Ilmiah Universitas Trunojoyo*, 15(2), 154–169.
- — . (2024). Optimalisasi Peran Pihak Ketiga Yang Berkepentingan Dalam Praperadilan Melalui Penegakan Hukum Menuju Pembaharuan Hukum Acara Pidana. Ex Aequo Et Bono Journal of Law, 1(2). Accessed August 27, 2024. https://journaliasssf.com/index.php/ EAEBJOL/article/view/294.

- Pasaribu, Johannes, Alvi Syahrin, and M Ekaputra. (2018). Peranan Jaksa Terkait Asas Dominus Litis Berdasarkan Sistem Peradilan Pidana di Indonesia.
- Pattiruhu, Fransina, Salmun Adu, and Jeremia Alexander Wewo. (2020). Analisis Terhadap Perkara Praperadilan Yang Tidak Dinyatakan Gugur Sesuai Putusan Makhamah Konstitusi. *JATISWARA*, 3(1). Accessed August 27, 2024. https://www.jatiswara.unram.ac.id/index.php/js/ article/view/235.
- Qurniawan, Ari, Murdian, and Anggraini. (2022). Strengthening the Function of Prejudicial Institutions and the Implementation Concept of the Judges Institution of Commissioners in the Protection of Suspects Rights. Atlantis Press, 150–157. https://www.atlantis-press.com/proceedings/ulicoss-21/125968277.
- Reksodiputro, Mardjono. (2010). Rekonstruksi Sistem Peradilan Pidana Indonesia. *Lex Specialist*, 11, 1–10.
- Rettob, Abdul Gafur. (2021). Eksistensi Sema Nomor 1 Tahun 2018 Dalam Mewujudkan Keadilan Masyarakat Terkait Permohonan Praperadilan Bagi Tersangka Yang Melarikan Diri Atau Sedang Dalam Status Daftar Pencarian Orang. *Mimbar Hukum,* 33(1), 281–314.
- Santoso, Bambang, Hartiwiningsih, and Muhammad Rustamaji. (2021). Reconstruction of the Pretrial Regulation in Code of Criminal Procedure in the Framework of Law Enforcement Reflecting Inclusive Law. Atlantis Press, 68–72. https://www.atlantis-press.com/proceedings/iceep-21/125961561.
- Sari, Devi Kartika. (2015). Analisis Yuridis Kedudukan Hakim Komisaris Sebagai Upaya Pembaharuan Lembaga Praperadilan Dalam Sistem Peradilan Pidana di Indonesia. Brawijaya Law Student Journal. https://hukum.studentjournal.ub.ac.id/index.php/hukum/article/view/1005.
- Sebayang, Sahri. "Praperadilan Sebagai S Nugroho, Hernawan Satrio. (2020). The Authority of the Court in Determining the Validity or Invalidity of the Status of a Corruption Case Suspect in a Pretrial Hearing. *Verstek*, 8(1). Accessed August 27, 2024. https://jurnal.uns.ac.id/verstek/article/view/39622.
- Panjaitan, Ananda Chrisna D. (2022). The Ambivalence of the Position and Function of the Commissioner Judge's Investigation in the Draft Law on the Criminal Procedure Code in the Indonesian Criminal Justice System. *Pamator Journal: Scientific Journal of Trunojoyo University*, 15(2), 154–169.
- ———. (2024). Optimizing the Role of Interested Third Parties in Pretrial Through Law Enforcement Towards Reforming Criminal Procedure Law. Ex Aequo Et Bono Journal of Law, 1(2). Accessed August 27, 2024. https://journal-iasssf.com/index.php/ EAEBJOL/article/view/294.
- Pasaribu, Johannes, Alvi Syahrin, and M Ekaputra. (2018). The Role of Prosecutors Related to the Principle of Dominus Litis Based on the Criminal Justice System in Indonesia.
- Pattiruhu, Fransina, Salmun Adu, and Jeremia Alexander Wewo. (2020). Analysis of Pretrial Cases That Are Not Declared Dismissed According to the Decision of the Constitutional Court. *JATISWARA*, 35(1). Accessed August 27, 2024. https://www.jatiswara.unram.ac.id/index.php/js/ article/view/235.
- Qurniawan, Ari, Murdian, and Anggraini. (2022). Strengthening the Function of Prejudicial Institutions and the Implementation Concept of the Judges Institution of Commissioners in the Protection of Suspects Rights. Atlantis Press, 150–157. https://www.atlantis-press.com/proceedings/ulicoss-21/125968277.
- Reksodiputro, Mardjono. (2010). Reconstruction of the Indonesian Criminal Justice System. *Lex Specialist*, 11, 1–10.

- Rettob, Abdul Gafur. (2021). The Existence of Sema Number 1 of 2018 in Realizing Community Justice Regarding Pretrial Applications for Suspects Who Have Escaped or Are on the Wanted List. *Mimbar Hukum*, 33(1), 281–314.
- Santoso, Bambang, Hartiwiningsih, and Muhammad Rustamaji. (2021). Reconstruction of the Pretrial Regulation in Code of Criminal Procedure in the Framework of Law Enforcement Reflecting Inclusive Law. Atlantis Press, 68–72. https://www.atlantis-press.com/proceedings/iceep-21/125961561.
- Sari, Devi Kartika. (2015). Legal Analysis of the Position of Commissioner Judges as an Effort to Renew Pretrial Institutions in the Criminal Justice System in Indonesia. *Brawijaya Law Student Journal*. https://hukum.studentjournal.ub.ac.id/index.php/hukum/article/view/1005.
- Sebayang, Sahri. (2020). Pretrial as an Effort to Protect the Rights of Suspects in Examination at the Investigation Level (Study of the Medan District Court). *Jurnal Hukum Kaidah: Media Komunikasi dan Informasi Hukum dan Masyarakat*, 19(2), 329–383.
- Situmeang, Sahat Maruli Tua. (2021). Presence of Pretrial in the Perspective of the Pancasila State of Law. *LAW REFORM*, *17*(2), 183–200.
- Situmeang, Sahat Maruli Tua. (2021). Presence of Pretrial in the Perspective of the Pancasila State of Law. *LAW REFORM*, *17*(1), 183–200.

DOI: https://doi.org/10.61487/jssbs.v2i4.110